

24<sup>th</sup> August 2023

## **Fire Design Brief/Pre - Development Application Meeting**

**Proposal: Proposed Subdivision/Rezoning**

**Re: Lot 3 DP 1201486 No 80 Silverdale Road The Oaks**

### **Key Stakeholders**

*Owner – Mick Nocera*

*Consultant Planner – Michael Brown*

*Project Manager – Chad Ghassibe - Proficient Constructions (AUST)*

*Bushfire Consultants – Tim Mecham*

*Rural Fire Service Representative (RFS) – to be confirmed*

### **1.0 Communication with Key Stakeholders**

The initial concept subdivision layout proposed that the Asset Protection Zones (APZs) be provided in accordance with the adjoining properties to the south.

The owner/developer was advised that site specific assessment would be required for the proposed subdivision/rezoning and it was agreed that the site specific assessment be undertaken.

The initial communications included discussions with the Planner, Owner and Project Manager for a fire trail in lieu of a perimeter road. The cost of the perimeter road is significant and it was considered, that it may be possible to achieve the same level of protection for Lots 106 - 111 by a perimeter fire trail.

The latest Subdivision Layout can be seen in **Appendix 1**.

### **2.0 Eastern Hazard**

#### **2.1 Deemed to Satisfy Acceptable Solutions and Performance Criteria**

Table 5.3a of PBP, 2019 states:

##### **a. Acceptable Solution**

*“Asset Protection Zones are provided in accordance with Tables A1.12.2 and A1.12.3 based on FFD1.”*

##### **b. Performance Criteria**

*“Potential building footprints must not be exposed to radiant heat levels exceeding 29 kW/m<sup>2</sup> on each lot.”*

## 2.2. Scope and Purpose

The dominant hazard is to the east with the lots affected by the hazard as discussed below are Lots 106 -111.

The hazard consists mostly of exotic species in the steep areas and grassland in the less steep areas further to the east/south of the development, see **Appendix 2**.

The slopes in the steeper parts of the eastern hazard are over 20° and those steeper slopes extend for approximately 80 metres.

Beyond the steeper slopes and the exotic species is grassland vegetation, that is currently managed by cattle grazing.

To determine the slope that will affect the fire, verification methods have been used (Couch V4.1), comparison with the deemed to satisfy provisions of Planning for Bush Fire Protection (2019) and AS3959 (2018).

The purposes of this section of the brief are to assess the likely parameter of a fire travelling from the east.

## 2.3. Documentation, Relevant Data and Assessment Method

The proposal is for a residential subdivision.

As previously stated, the dominant hazard is to the east of the proposed subdivision and consists of steep slopes approximately 80m in length where the unmanaged hazards exist. Beyond this hazard is grassland currently managed by cattle grazing only, on less steep slopes.

This hazard in the unmanaged area consisting mostly of lantana, however, there areas of tree canopy.

To assess the likely fire emanating from the hazard, the Bush Fire Attack Assessor (Couch V4.1) was used as a verification method.

The Bushfire Attack Assessor was used to consider a number of scenarios.

These considerations include:

1. Worst case scenarios.
2. A comparison with a short fire run for the hazard vegetation.

The assessment methods include comparison with deemed to satisfy and a verification method.

Both qualitative and quantitative approaches have been used.

### 2.3.1 Input Data for the Eastern Hazard

As detailed above and shown in the photos in **Appendix 3**, there is mostly lantana, however there are areas of tree canopy. The tree canopy in most areas is not touching and does not provide for a continuous run of fire. There is shrub type vegetation in some areas more likely in the interface between the unmanaged vegetation and the proposed subdivision area.

The lantana has a canopy cover greater than 70% and the modelling has considered vegetation similar to both woodland and rainforest in accordance with A1.9 of Planning for Bush Fire Protection, 2019.

A slope of 29° downslope was used in the modelling to build a factor of safety into the reporting.

### 2.3.2. Worst case scenarios for the Eastern Hazard

The Bushfire Attack Assessor was used to consider worst case scenario fires with respect to vegetation similar to woodland and rainforest. The worst case scenario, does not consider the different types of vegetation in the hazard. It is known that the lantana hazard extends for approximately 80m before the grassland hazard. This grassland hazard is not a full hazard as it is currently managed by cattle grazing and the owner advises that this management will continue.

- a. A hazard similar to Woodland with a 29° downslope (0° site slope) resulted in a radiant heat level of 31.12 kW/m<sup>2</sup> (See **Appendix 4**).
- b. A hazard similar to rainforest with a 29° downslope (0° site slope) resulted in a radiant heat level of 28.75 kW/m<sup>2</sup> (See **Appendix 5**).

With no consideration of the different hazards to the east (ie. Grassland then the Exotic vegetation) the Bushfire Attack Assessor concluded that with a separation distance of 55m:

### 2.3.3. Short Fire Run for the Eastern Hazard

It is acknowledged that the short fire run cannot be applied to the hazard. The fire to the east is emanating from a grassland that is partially managed by cattle grazing before the exotic vegetation.

Conservatively a 90m short fire run was used in the calculation.

The Bushfire Attack A was used to complete short fire run scenarios with respect to the hazard and concluded that with a separation distance of 50m:

- a. A hazard similar to woodland with a 29° downslope (0° site slope) resulted in a radiant heat level of 24.23kW/m<sup>2</sup> (See **Appendix 6**).
- b. A hazard similar to rainforest with a 29° downslope (0° site slope) resulted in a radiant heat level of 21.48 kW/m<sup>2</sup> (See **Appendix 7**).

## 2.4. Discussion with respect to Eastern Hazard

1. There is approximately a 7kW/m<sup>2</sup> difference between the full effect fire and the short fire run scenario.
2. The Lantana has a canopy cover greater than 70% therefore can be considered as hazard similar to Rainforest in PBP, 2019. It was also noted that there minimal ground in lieu of the Lantana coverage and the slope.
3. It is known that Lantana will add to a forest fire and separately will burn with short residency.
4. The existing tree canopy is separated and does not provide for a continuous run of fire. The limited shrub number also not expected to add to the fire intensity.

## 2.5. Recommendation

That the hazard to the east be considered as similar to a rainforest hazard and therefore a minimum APZ of 55m is to be provided from the hazard.

### Lot 106

The 55m setback impacts on Lot 106 and a suitable building envelope cannot be identified. Lot 106 is now proposed to be part of the residual lot. It is also recognised that with performance reporting and shielding there is good potential for a dwelling on Lot 106. Further reporting may also indicate for a future dwelling also on the residual lot for the farming activity.

## 3.0 Fire Trail in lieu of Perimeter Road

### 3.1 Deemed to Satisfy Acceptable Solutions and Performance Criteria

Table 5.3b states:

#### **a. The Acceptable Solutions**

*“Perimeter roads are provided for residential subdivisions of three (3) or more allotments.”*

#### **b. Performance Criteria**

*“Firefighting vehicles are provided with safe, all weather access to structures.”*

### 3.2 Scope and Purpose

The proposal is for a four (4) metre sealed fire trail with six (6) metre pavement in lieu of a perimeter road on the rear eastern boundary, to provide rear access to the interface of Lots 106 – 111, residential lots, for firefighting vehicles.

The purpose of the report is to provide evidence that the sealed fire trail with pavement will afford the same level of protection to Lots 106 - 111 as a perimeter road.

### 3.3 Documentation, Relevant Data and Assessment Method

The four (4) metre sealed fire trail with six (6) metre pavement is approximately 270m in length. It is proposed to be located on the interface between the lots and the hazard. The sealed fire trail including the pavement will be used to access the interface between the hazards and Lots 106 - 111.

The four (4) metre sealed fire trail with six (6) metre pavement will become the property of the residual lot which will include Lot 106 until further reporting is completed.

As previously discussed, there are possibilities for a dwelling on the current Lot 106 and the residual lot.

The assessment method is a comparison with the deemed-to-satisfy and a qualitative approach has been used.

### 3.4 Discussions

In consideration of the perimeter fire trail:

- a. Is a minimum of four (4)m wide for working space in accordance with Fire and Rescue NSW “Access for Fire Brigade Vehicles and Fire Fighters”.
- b. It is proposed to provide hydrant points along the perimeter fire trail for use by any attending brigades.
- c. The sealed part road will provide easier maintenance and all weather travel. There will be one (1) owner responsible for the maintenance of the perimeter fire trail.
- d. The trail is not a main access so there should be no traffic other than attending brigades in a fire event.
- e. All other deemed-to-satisfy provisions of Table 5.3b of PBP, 2019 for general access and non perimeter roads will comply.

### 3.5 Recommendation

It is considered that the four (4) metre sealed fire trail with six (6) metre pavement will provide for at least the same level of protection as a perimeter road.

Regards

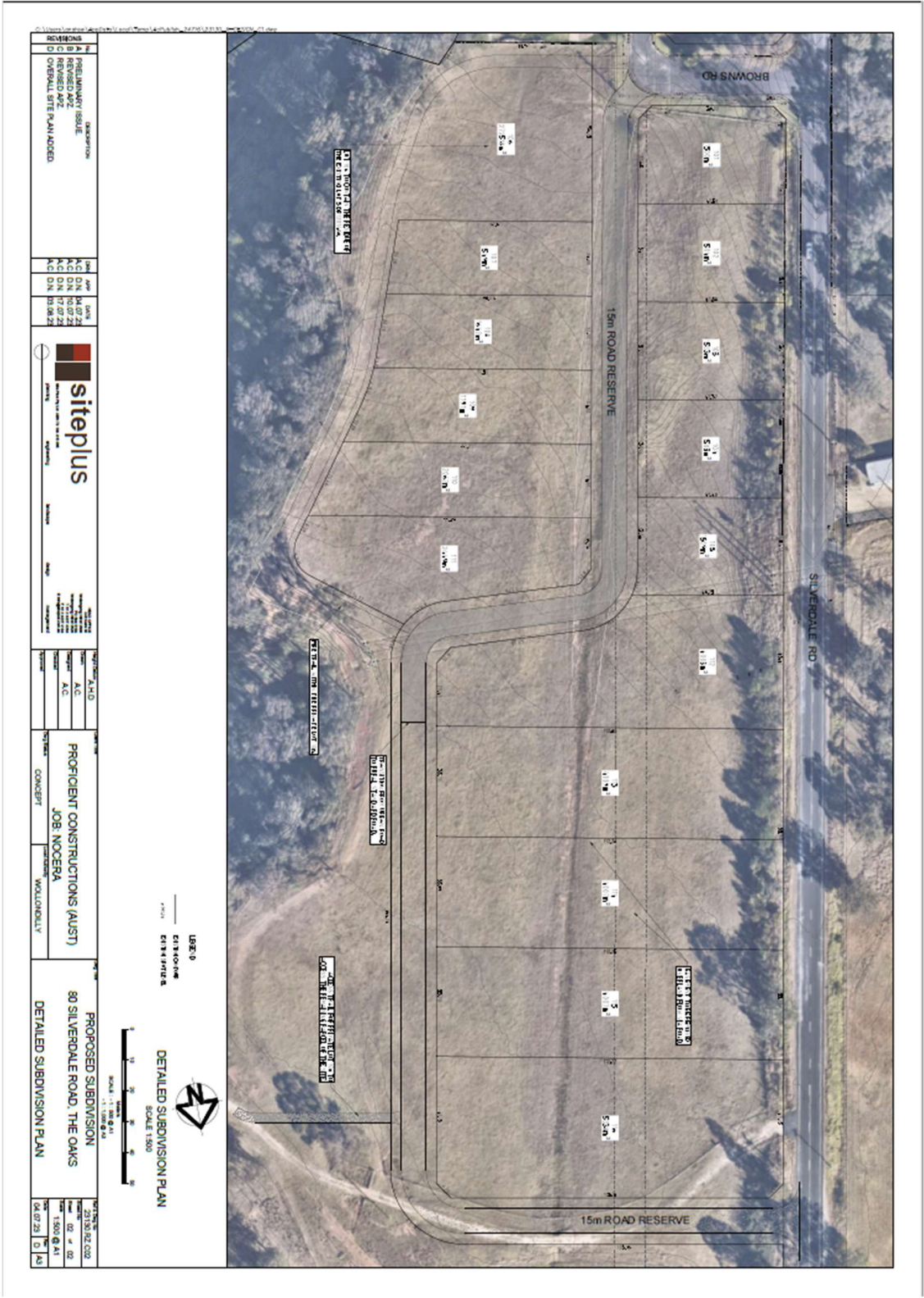
A handwritten signature in dark ink, appearing to read 'T Mecha'.

Tim Mecham  
Midcoast Building and Environmental

## Appendix 1







**Appendix 2**



### Appendix 3 – Approximate Photo Locations and Photos



**Photos 1, 2 and 3 – Looking from the east to the exotic vegetation hazard**



**Photo 2**



**Photo 3**



**Photo 4**



**Photo 5 – Showing grassland vegetation before exotic vegetation**



**Photo 6 – More photos of grassland area**



**Photo 7 – Looking from the top of the bank**



**Photo 8 – Another photo from top of bank**






**Photo 9 – Looking from the proposed subdivision to top of bank**



**Photo 10 – Showing minimal ground cover under lantana**



**Appendix 4**

 **NBC Bushfire Attack Assessment Report V4.1**  
 AS1999 (2018) Appendix B - Detailed Method 1  
 Print Date: 7/07/2023 Assessment Date: 7/07/2023

Site Street Address: 80 Silverdale Road, The Oaks  
 Assessor: Tim Mecham, Midcoast Building and Environmental  
 Local Government Area: Camden Alpine Area: No

**Equations Used**  
 Transmissivity: Fuss and Hammins, 2002  
 Flame Length: RFS PBP, 2001/Vesta/Catchpole  
 Rate of Fire Spread: Noble et al., 1980  
 Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005  
 Peak Elevation of Receiver: Tan et al., 2005  
 Peak Flame Angle: Tan et al., 2005

**Run Description:** East

**Vegetation Information**  
 Vegetation Type: Grassy and Semi-Arid Woodland (including Mallee)  
 Vegetation Group: Forest and Woodland  
 Vegetation Slope: 29 Degrees Vegetation Slope Type: Downslope  
 Surface Fuel Load(t/ha): 10.5 Overall Fuel Load(t/ha): 20.2  
 Vegetation Height(m): 2 Only Applicable to Shrub/Scrub and Vesta

**Site Information**  
 Site Slope: 0 Degrees Site Slope Type: Downslope  
 Elevation of Receiver(m): Default APZ Separation(m): 55

**Fire Inputs**  
 Veg./Flame Width(m): 100 Flame Temp(K): 1090


**Calculation Parameters**  
 Flame Emissivity: 65 Relative Humidity(%): 25  
 Heat of Combustion(kJ/kg) 18800 Ambient Temp(K): 308  
 Moisture Factor: 5 FDI: 100

**Program Outputs**  
 Level of Construction: BAL-FZ Peak Elevation of Receiver(m): 23.04  
 Radiant Heat(kW/m<sup>2</sup>): 31.12 Flame Angle (degrees): 47  
 Flame Length(m): 63 Maximum View Factor: 0.513  
 Rate Of Spread (km/h): 9.32 Inner Protection Area(m): 55  
 Transmissivity: 0.797 Outer Protection Area(m): 0  
 Fire Intensity(kW/m): 97265


**BAL Thresholds**  
 BAL-40: BAL-29: BAL-19: BAL-12.5: 10 kW/m<sup>2</sup>: Elevation of Receiver:  
 Asset Protection Zone(m): 0 0 0 0 0 0




**Appendix 5**

 <b>NBC Bushfire Attack Assessment Report V4.1</b> <small>A53658 (2018) Appendix B - Detailed Method 2</small> <b>Print Date:</b> 25/07/2023 <b>Assessment Date:</b> 7/07/2023	
<b>Site Street Address:</b>	80 Silverdale Road, The Oaks
<b>Assessor:</b>	Tim Meacham, Midcoast Building and Environmental
<b>Local Government Area:</b>	Camden <b>Alpine Area:</b> No
<b>Equations Used</b>	
Transmissivity: Fuss and Hammins, 2002 Flame Length: RFS PBP, 2001/Vestair/Catchpole Rate of Fire Spread: Noble et al., 1980 Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005 Peak Elevation of Receiver: Tan et al., 2005 Peak Flame Angle: Tan et al., 2005	
<b>Run Description:</b>	East
<b>Vegetation Information</b>	
<b>Vegetation Type:</b>	Rainforest
<b>Vegetation Group:</b>	Forest and Woodland
<b>Vegetation Slope:</b>	29 Degrees
<b>Surface Fuel Load(t/ha):</b>	10
<b>Vegetation Height(m):</b>	2
<b>Vegetation Slope Type:</b>	Downslope
<b>Overall Fuel Load(t/ha):</b>	13.2
Only Applicable to Shrub/Scrub and Vesta	
<b>Site Information</b>	
<b>Site Slope:</b>	0 Degrees
<b>Elevation of Receiver(m):</b>	Default
<b>Site Slope Type:</b>	Downslope
<b>APZ/Separation(m):</b>	55
<b>Fire Inputs</b>	
<b>Veg./Flame Width(m):</b>	100
<b>Flame Temp(K):</b>	1090
<b>Calculation Parameters</b>	
<b>Flame Emissivity:</b>	95
<b>Heat of Combustion(kJ/kg):</b>	18600
<b>Moisture Factor:</b>	5
<b>Relative Humidity(%):</b>	25
<b>Ambient Temp(K):</b>	306
<b>FDI:</b>	100
<b>Program Outputs</b>	
<b>Level of Construction:</b>	BAL FZ
<b>Radiant Heat(kW/m2):</b>	28.75
<b>Flame Length(m):</b>	59.28
<b>Rate Of Spread (km/h):</b>	8.88
<b>Transmissivity:</b>	0.793
<b>Fire Intensity(kW/m):</b>	60533
<b>Peak Elevation of Receiver(m):</b>	22.37
<b>Flame Angle (degrees):</b>	49
<b>Maximum View Factor:</b>	0.477
<b>Inner Protection Area(m):</b>	55
<b>Outer Protection Area(m):</b>	0

## Appendix 6

 <b>NBC Bushfire Attack Assessment Report V4.1</b> <small>AS3958 (2018) Appendix B - Detailed Method 2</small> <b>Print Date:</b> 7/08/2023 <b>Assessment Date:</b> 7/07/2023	
<b>Site Street Address:</b>	80 Silverdale Road, The Oaks
<b>Assessor:</b>	Tin Mecham, Midcoast Building and Environmental
<b>Local Government Area:</b>	Camden <b>Alpine Area:</b> No
<b>Equations Used</b>	
Transmissivity: Fusa and Hammons, 2002 Flame Length: RFS FBP, 2001/Vesta/Catchpole Rate of Fire Spread: Noble et al., 1980 Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005 Peak Elevation of Receiver: Tan et al., 2005 Peak Flame Angle: Tan et al., 2005	
<b>Run Description:</b>	East
<b>Vegetation Information</b>	
<b>Vegetation Type:</b>	Grassy and Semi-Arid Woodland (including Mallee)
<b>Vegetation Group:</b>	Forest and Woodland
<b>Vegetation Slope:</b>	29 Degrees
<b>Surface Fuel Load(t/ha):</b>	10.5
<b>Vegetation Height(m):</b>	2
<b>Vegetation Slope Type:</b>	Downslope
<b>Overall Fuel Load(t/ha):</b>	20.2
	Only Applicable to Shrub/Scrub and Vesta
<b>Site Information</b>	
<b>Site Slope:</b>	0 Degrees
<b>Site Slope Type:</b>	Level
<b>Elevation of Receiver(m):</b>	Default
<b>APZ/Separation(m):</b>	50
<b>Fire Inputs</b>	
<b>Yeg./Flame Width(m):</b>	32.94
<b>Flame Temp(K):</b>	1098
<b>Calculation Parameters</b>	
<b>Flame Emissivity:</b>	95
<b>Heat of Combustion(kJ/kg):</b>	18600
<b>Moisture Factor:</b>	5
<b>Relative Humidity(%):</b>	25
	Ambient Temp(K): 308
	FDt: 100
<b>Program Outputs</b>	
<b>Level of Construction:</b>	BAL FZ
<b>Peak Elevation of Receiver(m):</b>	17.61
<b>Radiant Heat(kW/m2):</b>	24.23
<b>Flame Angle (degrees):</b>	34
<b>Flame Length(m):</b>	63
<b>Maximum View Factor:</b>	0.389
<b>Rate Of Spread (km/h):</b>	9.32
<b>Inner Protection Area(m):</b>	50
<b>Transmissivity:</b>	0.82
<b>Outer Protection Area(m):</b>	0
<b>Fire Intensity(kW/m):</b>	97265

**Appendix 7**

 <b>NBC Bushfire Attack Assessment Report V4.1</b> <small>AS1859 (2018) Appendix B - Detailed Method 2</small> <b>Print Date:</b> 7/08/2023 <b>Assessment Date:</b> 7/07/2023	
<b>Site Street Address:</b>	80 Silverdale Road, The Oaks
<b>Assessor:</b>	Tim Mechem, Midcoast Building and Environmental
<b>Local Government Area:</b>	Camden <b>Alpine Area:</b> No
<b>Equations Used</b>	
Transmissivity: Fuss and Hammins, 2002 Flame Length: RFS PBP, 2001/Vesta/Catchpole Rate of Fire Spread: Noble et al., 1980 Radiant Heat: Drysdale, 1985; Sullivan et al., 2003; Tan et al., 2005 Peak Elevation of Receiver: Tan et al., 2005 Peak Flame Angle: Tan et al., 2005	
<b>Run Description:</b>	East
<b>Vegetation Information</b>	
<b>Vegetation Type:</b>	Rainforest
<b>Vegetation Group:</b>	Forest and Woodland
<b>Vegetation Slope:</b>	29 Degrees
<b>Surface Fuel Load(t/ha):</b>	10
<b>Vegetation Height(m):</b>	2
<b>Site Information</b>	
<b>Site Slope:</b>	0 Degrees
<b>Elevation of Receiver(m):</b>	Default
<b>Fire Inputs</b>	
<b>Veg. Flame Width(m):</b>	32.94
<b>Calculation Parameters</b>	
<b>Flame Emissivity:</b>	95
<b>Heat of Combustion(kJ/kg)</b>	18600
<b>Moisture Factor:</b>	5
<b>Program Outputs</b>	
<b>Level of Construction:</b>	BAL F2
<b>Radiant Heat(kW/m2):</b>	21.48
<b>Flame Length(m):</b>	59.28
<b>Rate Of Spread (km/h):</b>	8.88
<b>Transmissivity:</b>	0.815
<b>Fire Intensity(kW/m):</b>	80533
<b>Vegetation Slope Type:</b>	Downdlope
<b>Overall Fuel Load(t/ha):</b>	13.2
Only Applicable to Shrub/Scrub and Vesta	
<b>Site Slope Type:</b>	Level
<b>APZ/Seperation(m):</b>	50
<b>Flame Temp(K):</b>	1090
<b>Relative Humidity(%):</b>	25
<b>Ambient Temp(K):</b>	308
<b>FDI:</b>	100
<b>Peak Elevation of Receiver(m):</b>	17.42
<b>Flame Angle (degrees):</b>	36
<b>Maximum View Factor:</b>	0.347
<b>Inner Protection Area(m):</b>	60
<b>Outer Protection Area(m):</b>	0

Yours faithfully



**Tim Mechem MAIBS MAIEH**  
**Midcoast Building and Environmental**